# New England Fishery Management Council Timelines November 2, 2017

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NOV-2-2017

# **Background**

Preliminary or draft timelines may be provided for actions for which Action Plans have not been formally approved; however, they will be revised as needed when Actions Plans are available. The Council, together with GARFO and the NEFSC, will develop action plans for all regulatory actions as soon as practicable.

Timelines are provided for actions until they have been approved or disproved by NMFS. They are updated only after review by the Executive Committee or at the direction of the Council Chair between Executive Committee meetings or as part of the process for updating action plans.

# **SCALLOPS**

#### 1. Framework 29 Specifications for FY 2018 and 2019 Default, Etc.

**Scope**: 2018-2019 Scallop Specifications; NGOM management measures; AMs for N. windowpane, GB and SNE/MA yellowtail flounder, modify scallop access and open area boundaries consistent with Omnibus Habitat Amendment 2.

STAFF PROJECT MANAGER: Jonathon Peros

2017		
APR 18	NEFMC – Council initiates action	
MAY	PDT work on 2017 priorities	
JUN	Committee / PDT develop alternatives	
JUN 20-22	NEFMC – receives information on development of management measures	
JUL-SEP	Committee / PDT develop alternatives	
SEP 26-28	NEFMC – receives information on the development of specifications	
ОСТ	SSC recommends ABC for FY17 and FY18	
OCT-NOV	Committee and PDT complete documents	
DEC 5-7	NEFMC – Council takes final action	
DEC-JAN	Council staff submits decision draft completes pre-submission	
2018		
JAN	NMFS publishes proposed rule	
JAN	EA reviewed by NMFS	
FEB	Staff completes final submission for NMFS review and approval	
MAR	NMFS publishes final rule	
APR 1	Target Implementation	

#### **GROUNDFISH**

#### 1. Framework 57 FY 2018-2020 Groundfish Specifications, etc.

**Scope:** Incorporate status changes / set specifications for all groundfish stocks for FY 2018 - 2020 and for FY 2018 for US/Canada stocks (EGB cod and haddock, and **G** yellowtail flounder; evaluate the common pool trimester TACs; modify Atlantic halibut management; modify S. windowpane flounder AMs for large-mesh non-groundfish fisheries (e.g., scup and summer flounder; revise the recreational management measures process.

#### STAFF PROJECT MANAGER:

#### Jamie Cournane

2017		
JUN 20-22	NEFMC – Council initiates framework	
JUL	TRAC assessments for US/CA stocks including GB yellowtail flounder	
AUG 8	SSC recommends ABC for GB yellowtail flounder	
SEP	TMGC recommends TACs for US/CA stocks	
SEP 11-15	Operational Assessments for all groundfish stocks (except for GB yellowtail flounder)	
SEP 26-28	NEFMC – Receives an update on the development of the action, approve range of alternatives, including discussing US/CA stocks	
OCT 23-24	SSC recommends ABCs for groundfish stocks (except for Georges Bank yellowtail flounder)	
DEC 5-7	NEFMC – Council takes final action/approves framework	
DEC	SSC recommends ABC for GB Atlantic halibut	
2018		
JAN 30 – FEB 1	NEFMC – Provide recommendations to GARFO for FY 2018 recreational measures for GOM cod and haddock	
TBD	Preliminary submission	
TBD	Final submission of framework document to NMFS	
MAY 1	Implementation	

## 2. Amendment 23 Groundfish Monitoring

**Scope:** Consider changes to the groundfish monitoring and reporting system to ensure it is providing accurate catch information necessary to manage the fishery efficiently

STAFF PROJECT MANAGER: Jamie Cournane

2017			
MAR - APR	Council holds scoping hearings		
APR- MAY	Groundfish Committee/PDT review scoping comments		
MAY	AP develops recommendations		
JUN	Council receives scoping comments; discusses purpose/need and range of alternatives		
TBD	Groundfish Committee/PDT develop alternatives and analyses		
SEP	Council receives progress report		
TBD	Groundfish Committee/PDT continue develop alternatives and analyses		
2018	2018		
JAN	Council receives progress report		
TBD	Groundfish Committee/PDT continue develop alternatives and analyses		
TBD	Council approves range of alternatives		
TBD	Preparation of EA or EIS		
TBD	Public hearings and comment period		
TBD	NEFMC – Council takes final action/approves amendment		
2019			
MAY 1	Target Implementation		

#### 3. Other Groundfish priority timelines to be developed

ner Groundish priority timelines to be developed
2017
Process for review of groundfish catch in other fisheries; to include state water
and other sub- component analysis review, identifying those stocks and
segments of the fishery where sub-component catch exceeds 5 percent and
determine if additional sub-ACLs are needed.
Investigate reclassification of both windowpane flounder stocks as Ecosystem
Component Species, and other approaches that will improve flexibility.
MULTIYEAR
Staff: Cod Stock Structure Workshop

# Herring

#### 1. Amendment 8 – MSE for ABC control rule / localized depletion

**Scope:** Account for the role of Atlantic herring within the ecosystem including its role as forage (via revising the ABC control rule), to stabilize the fishery at a level designed to achieve OY, and to address localized depletion in inshore waters.

STAFF PROJECT MANAGERS: Deirdre Boelke/Rachel Feeney

2015	SECT WHAT GERG. Bendie Boeke, Ruchel I ceney	
JAN	NEFMC - Review action plan and approve scoping document	
FEB-APR	NOI for developing an EIS is published – Scoping period	
JUN	NEFMC - Review EBFM Report and A8 scoping comments; revise goals and objectives; recommends peer review of Management Strategy Evaluation	
AUG-SEP	Supplemental scoping period regarding expanded scope of A8 (localized depletion)	
DEC	Herring PDT reviews scoping comments, discusses technical analyses to support A8	
2016		
JAN	NEFMC - Review scoping comments, approve MSE approach to developing ABC control rule alternatives	
FEB-APR	Herring PDT, AP, Committee work to develop background information and alternatives regarding localized depletion. Planning for MSE workshop.	
MAY	Public workshop on MSE.	
JUN	NEFMC – approve range of ABC control rule objectives, performance metrics and control rules to be evaluated. Continued development of localized depletion alternatives.	
JUL - DEC	MSE and localized depletion-related work continues	
2017		
JAN	NEFMC – Discuss range of alternatives for MSE CR alternatives only	
MAR	Independent peer review of MSE analysis	
APR	NEFMC – Approve range of alternatives for Draft EIS	
MAY- SEP	Impacts analysis	
SEP	NEFMC – Select preferred alternatives for ABC control rule	
DEC  NEFMC - Review/approve Draft EIS for public hearings, select preferre alternatives for localized depletion measures		
2018		
APR	NEFMC - Review public comments	
JUN	NEFMC - Select final preferred alternatives	
TBD	Preliminary submission of amendment document including EIS	
TBD	Final submission of amendment document including EIS	
TBD	Implementation of action	

# **WHITING (Small Mesh Multispecies)**

#### 1. Amendment 22 – Limited Access

**Scope:** Develop Limited access program for the Small Mesh Multispecies FMP, which includes whiting, red hake and offshore hake.

STAFF PROJECT MANAGER: Andrew Applegate

2015			
MAY-AUG	Draft scoping document		
AUG-SEP	Whiting PDT finalizes annual monitoring report with management advice		
SEP 29-OCT 1	NEFMC - approve scoping document for Amendment 22; receive annual monitoring report; decide whether additional whiting management action is needed		
DEC -JAN	Staff conducts scoping hearings and summarizes comments		
2016			
JAN 26-28	NEFMC - review scoping comments and approve scope of amendment		
FEB-NOV	Whiting Committee/AP develop range of alternatives		
MAR-SEP	PDT prepares preliminary analysis of alternatives and potential effects, committee and advisory panel identify range of qualification criteria alternatives		
NOV	NEFMC - Committee report on limited access qualification criteria alternatives		
2017			
APR	NEFMC – Approve range of alternatives for DEIS analysis		
MAR-MAY	Whiting PDT analyzes range of alternatives and develops Draft EIS		
MAY-AUG	Whiting AP/Committee review Draft amendment /DEIS, recommend preferred alternatives		
SEP	NEFMC - Review draft amendment and select preferred alternatives		
OCT-NOV	Staff works with PDT to finalize analyses and complete draft document		
DEC	NEFMC – Approve range of alternatives for DEIS analysis		
2018			
JAN	Submit DEIS; NEPA comment period begins		
JAN-FEB	Staff prepares public hearing documents and schedules public hearings.		
MAR	Public hearings		
APR	NEFMC – Review public comments, committee recommendations and select final measures to submit for review and approval		
MAY	Whiting PDT develops Final EIS		
JUN	Amendment 22 preliminary submission		
AUG	Amendment 22 final submission		
SEP-DEC	NMFS reviews amendment; publishes final rule		
2018			
JAN-MAR	Qualification and appeals process		
TBD	Implementation		

# **2. 2018-2020 Specifications**

**Scope**: Small mesh multispecies (silver hake, offshore hake, red hake specifications for FY 2018-2020.

STAFF PROJECT MANAGER: Andrew Applegate

2017		
APR-MAY	Staff prepares action plan, review by PDT	
JUL-AUG	GARFO and NEFSC prepare small-mesh multispecies fishery monitoring report, including assessment update for red and silver hake stocks	
AUG	Whiting PDT finalizes annual monitoring report with management advice	
SEP 26-28	NEFMC – Receive annual monitoring report & approval of ABC specification, possession limit, and exemption area alternatives	
SEP-OCT	Staff and PDT prepare specifications document	
OCT 12	SSC develops ABC recommendations	
DEC 5-7	NEFMC - Approve specifications document with preferred alternatives	
DEC-JAN	Preliminary submission of documents for NMFS review	
2018		
JAN-FEB	NMFS comments / final submission	
FEB-MAY	NMFS final review and approval	
MAY 1, 2018	Implementation	

# **HABITAT**

#### 1. Omnibus Essential Fish Habitat Amendment 2, Phases I & II

**Scope**: Designate EFH and HAPCs as necessary, for all managed species; minimize the adverse effects of fishing on EFH to the extent practicable in a consistent manner across all FMPs; evaluate and possibly modify system of groundfish closures.

STAFF PROJECT MANAGER: Michelle Bachman

	MILESTONES	PLANNED / REVISED COMPLETION DATE	COMPLETED (✓) / PROJECTED	
1.	Phase 1 scoping hearings	MAR 2004	✓	
2.	Council approves EFH designations (Phase 1)	JUN 2007	✓	
3.	Peer Review of Habitat Models	FEB 2011	✓	
4.	Committee develops alternatives to minimize, to the extent practicable, adverse effects of fishing on EFH (including coral alts)	MAY-JUN 2011	Through AUG 2011	
5.	PDT analyzes adverse effects minimization alternatives (including coral alts)	MAY-JUN 2011	✓MAY-SEP 2011	
6.	Habitat Committee finalizes adverse effects minimization options (=habitat options), forwards to joint process with groundfish	Winter 2011-2012	✓FEB 2012	
7.	Council approves deep-sea coral alternatives for analysis	APR 2012	✓	
8.	Council moves deep-sea coral alternatives into a separate action	SEP 2012	✓	
9.	Habitat Committee develops Designated Habitat Research Area (DHRA) options	n/a	✓	
10.	Groundfish CATT/PDT/AP/Committee develop options for groundfish areas	DEC-MAR 2013	✓DEC-MAR 2013 <sup>2.</sup>	
11.	Council reviews groundfish options <sup>3.</sup>	APR 23-25 2013	NA	
12.	Habitat and Groundfish Committees package habitat and groundfish options into alternatives <sup>4</sup> .	MAR-APR 2013	✓MAY-JUN 2013	
13.	Council approves packaged habitat /groundfish alternatives, including DHRAs, for analysis in DEIS	APR 2013	✓JUN 2013	
14.	Council approves Omnibus 2 draft EIS; selects preferred alternatives	JUN 2013	<b>√FEB 2014</b> <sup>5.</sup>	
15.	Preliminary submission of DEIS	added milestone	✓MAY 2014	
16.	NMFS completes review of preliminary submission	early JUL 2014	✓JUL-SEP 2014	
17.	Final submission of Omnibus 2 DEIS (combining EFH and HAPC designations, habitat/groundfish alternatives, and DHRAs)	JUN 2014 <sup>6.</sup>	✓SEP-OCT 2015	
18.	NMFS publishes NOA, starts 45-day comment period	JUL 2014 <sup>6.</sup>	<b>✓</b> OCT 2014	
19.	Public hearings	AUG 2014 6.	✓ NOV 2014-JAN 2015	
	Council reviews public comments, selects final alternatives	NOV 2014	✓ APR - JUN 2015 6.	
21.	Preliminary submission of amendment and FEIS to NMFS	JAN 2014	✓ JAN 2016 <sup>7.</sup>	
-	NMFS provide comments on submission		✓ APR 2016	
_	Staff revisions submitted to NMFS	MAY 2016 8.	✓AUG 2016	
	Notice of availability published		OCT 2017	
25.	Proposed rule published <sup>9.</sup>	FEB 2017	NOV 2017	

MILESTONES	PLANNED / REVISED COMPLETION DATE	COMPLETED (✓) / PROJECTED
26. Final rule published	JUL 2017	JAN 2018 ???
27. Implementation	AUG 2017	APR-MAY 2018 ???

- 1. Planned completion dates for pending items are based on the November 2012 timeline.
- 2. CATT convened in August 2012. Projected completion of this step was pushed back due to delay in Groundfish Framework 48 and complexity of technical issues and analyses.
- 3. Step added to January 2013 timeline for clarification.
- 4. Delayed from NOV 2013 because of Federal government shutdown and Council decision in DEC 2013 to request more complete analysis of alternatives
- 5. Revised as a result of alternatives added at Feb 25-26, 2015 Council meeting
- 6. Delayed because Council modified previously identified alternatives
- 7. Additional time required to analyze final preferred alternatives
- 8. Additional time required because extensive revisions were required to address comments
- 9. Timing of steps 25, 26, and 27 is estimated, and could be later than indicated.

## 2. Omnibus Deep-Sea Coral Amendment

**Scope:** Designate deep-sea coral protection zones in the Gulf of Maine, continental slope and canyons, and New England seamounts, and develop fishing restrictions to protect corals within those zones.

STAFF PROJECT MANAGER:

Michelle Bachman

2008-2013		
FEB 2008	Council directed PDT to evaluate information related to deep-sea corals and develop alternatives for deep-sea coral protection	
2010-2012	2012 Committee and PDT develop alternatives	
APR 2012	Council approves range of alternatives for analysis	
AUG 2012	Notice of intent to split habitat amendment	
SEP 2012	Council splits coral alternatives from Omnibus Habitat Amendment 2	
JUN 2013	Council approves MOU to coordinate with MAFMC and SAFMC on coral protection	
2015		
JUN	Council approves remaining aspects of OHA2	
DEC	Council identifies coral amendment as 2016 priority	
DEC 4 & 15	Habitat PDT meetings	
2016		
MAR	Habitat Committee meeting	
AUG-FEB 2017	PDT analysis, development of draft EA	
SEP	Council receives update	
NOV	Council reviews preliminary impacts analysis; refines range of alternatives	
2017		
MAR	Develop EA, Advisory Panel review, additional Committee work, workshop	
APR	Council finalizes range of alternatives including final zone boundaries, prior to hearings, selects preferred alternatives	
MAY-JUN	Public hearings	
JUN	Final action postponed to consider new alternative	
JUL 2017 -	PDT/COMMITTEE work to further analyze/consider new alternative for	
JAN 2018	continental slope/canyons	
SEP, DEC	Updates on work to further analyze/consider new alternative for continental slope/canyons	
2018		
JAN	Council takes final action	
APR	Submission of Deep-Sea Coral Amendment and final EA	
NOV	Implementation (assuming 7 months for review and rulemaking)	

#### 3. Habitat - Clam dredge exemption framework - preliminary timeline

**Scope**: Identify possible exemption areas for hydraulic clam dredges within two management areas proposed in Omnibus EFH Amendment 2

STAFF PROJECT MANAGER:

Michelle Bachman

2015		
SEPT 29-OCT 1	NEFMC – Initiates framework	
NOV 23	Habitat PDT meeting	
DEC 1-3	NEFMC – Identifies as 2016 priority	
2016		
MAR, AUG	Habitat Committee meetings – PDT update	
NOV-DEC	PDT work	
2017		
JAN, SEP	Council updates	
ОСТ	Notice of availability for OHA2	
JUL-DEC	PDT work on data to support framework	
DEC	PDT/AP meeting to develop alternatives	
2018		
JAN	Decision date for OHA2	
JAN-APR	Committee develops alternatives	
APR	Council selects range of alternatives for analysis	
MAY-JUN	Draft framework document/EA, Committee identifies preferred alternatives	
JUN	Council takes final action on framework	
AUG	Submission of Clam Exemption Framework	
2019		
JAN	Implementation	

<sup>\*</sup> Timing will depend on the publication and decision dates for Omnibus Habitat Amendment 2, since this is a trailing framework to that amendment.

#### **SKATES**

## 1. Skate Framework Adjustment 4

**Scope:** Revise possession limits to reduce the likelihood of overages occurring in FY2017

STAFF PROJECT MANAGER: Fiona Hogan

2017		
APR	Council initiates framework	
APR-JUN	PDT develops & analyzes alternatives	
JUN	Committee initiates framework	
JUN	Council approves framework	
NOV	Final submission of framework document to NMFS	
FEB	Implementation	

## 2. Framework 5 - Specifications FYs 2018 - 2019; landing of barndoor

**Scope**: Set specifications for FYs 2018 and 2019; allow landings of barndoor skate; allow exemption from certain skate regs for vessels fishing in NAFO areas

STAFF PROJECT MANAGER: Fiona Hogan

2017		
JUN	Council initiates framework/specifications	
JUL-AUG	PDT develops annual monitoring report	
AUG	SSC recommends ABC for skate complex	
AUG-SEP	Committee & PDT develop & analyze alternatives	
DEC	Council approves framework/specifications	
2018		
JAN-FEB	Final submission of framework/specifications document to NMFS	
MAY 1	Implementation	

## 3. Amendment 5 – Limited Access for Skate FMP

**Scope**: Develop Limited access program for the Skate FMP

STAFF PROJECT MANAGER: Fiona Hogan

2016		
NOV	Council approves scoping document	
2017		
JAN-FEB	Scoping hearings	
APR	Council reviews scoping comments	
MAY-NOV	Committee/PDT develop alternatives and preliminary analyses	
2018		
APR	Council receives progress report	
TBD	Council approves range of alternatives for analysis in draft EIS	
TBD	PDT completes DEIS	
TBD	Council approves draft EIS for public review	
TBD	Public hearings	
TBD	Council takes final action	
TBD	Implementation	

# **Industry-funded Monitoring Amendment**

**Scope:** Develop an industry-funded monitoring program to meeting monitoring objectives for all FMPs.

PROJECT MANAGERS: Fiona Hogan– NEFMC Staff

Carly Bari/Carrie Nordeen - GARFO FMAT

2013			
FEB	FMAT begins work on action		
NOV	NMFS provides NEFMC guidance on type of action required and possible funding mechanisms		
2015	2015		
JAN / FEB	Councils approve draft coverage target range of alternatives of alternatives to be analyzed		
FEB-OCT 1.	PDT/FMAT/Councils develop alternatives, draft EA		
APR 2 2.	Councils approve additional alternatives for inclusion in an Environmental Assessment		
2016			
JAN-3. JUN	Councils approve draft EA for public review		
OCT-NOV	Public hearing(s)		
DEC	MAFMC postponed final action		
2017			
JAN	NEFMC considers final action and selects several alternatives		
APR	MAFMC considers final action		
APR	NEFMC final vote to submit preferred alternative		
TBD	Final rule published		
TBD	Final rule effective		

<sup>1.</sup> New timeline proposed by NMFS in response to comments at NEFMC and MAFMC meeting that the public and Councils would like more opportunity to provide input and consider the implications of the action.

<sup>2.</sup> Council added portside sampling alternative required additional analysis.

<sup>3.</sup> Delayed because Council added monitoring set-aside option to the IFM Amendment at its Sept-Oct 2015 meeting. The MAFMC tasked the PDT/FMAT with continuing to refine cost assumptions and economic analysis of mackerel coverage target alternatives.

# **Ecosystems Based Management**

**Scope:** Phase II – Develop worked example of integrated Example Fishery Ecosystem Plan for Georges

Bank.

STAFF PROJECT MANAGER: Andrew Applegate

2017		
JAN	NEFMC - Georges Bank Example Fishery Ecosystem Plan (eFEP) - Committee progress report	
FEB – MAY	Committee and PDT continue work on examples of GB Ecosystem Production Unit (EPU) operating models and draft ecosystem forage fish mgt. policy	
SEP	NEFMC - Georges Bank Example Fishery Ecosystem Plan – report on quantitative worked examples of GB EPU operating models and harvest control rules	
TBD	PDT develops MSE work plan	
DEC	NEFMC – progress report on Georges Bank Fishery Ecosystem Plan - initial overview of Management Strategy Evaluation (MSE)	
2018		
JAN-FEB 1	NEFMC - receive completed Georges Bank eFEP and MSE planning overview	
TBD	NEFMC – receive MSE results & identify potential FEP measures	
TBD	Draft and analyze FEP or EBFM policy documents	