

# **Update:**

# Development of Amendment 18 to the Multispecies FMP

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Groundfish Oversight Committee meeting  
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## Outline

- Check-in on timeframe and planning
- Supporting work
- BRIEF PDT comments on alternatives
  - Vessel upgrade restrictions
  - NEHFA proposal
  - Measures for Goals #1-3
  - Measures for Goal #4



# Timeframe

2013	Nov. 18-19	Committee mtg.	A18 on 11/18.
	Nov. 20	NEFMC mtg.	A18 update.
	Dec. 9	Committee mtg.	Focus on FW51.
	Dec. 16-18	NEFMC mtg.	FW51 only.
2014	Jan. ??	Committee mtg.	A18 focus.
	Jan. 28-30	NEFMC mtg.	Approve A18 range of alternatives to be analyzed in DEIS.
	Apr. 22-24	NEFMC mtg.	Approves A18 DEIS with range of alternatives.
	Jul.-Aug.	NMFS review, 45-day public comment period.	
	Sept. 23-25	NEFMC mtg.	Approve final EIS.
	Fall	NMFS review, 60-day public comment period.	
2015	Jan.-Mar.	NMFS review cont.	
	May	Implementation.	



## Supporting Analyses

- Fleet diversity
- Fishery ownership concentration
- Excessive shares/Market power
- Permit/PSC splitting
- Vessel upgrade restrictions
- Permit banks
- Access to capital
- NEHFA proposal
- Accumulation limits
- Legal considerations

NEFSC SSB

Compass  
Lexecon

PDT



# Vessel upgrade restrictions

## **August Committee motion:**

“To consider revisions to vessel upgrade restrictions to allow more flexibility for the fleet and improved safety.” (6/0/1)

## **NERO-proposed omnibus amendment:**

- Remove the gross and net tonnage restrictions from baseline and upgrade restrictions.
- Remove the one-time upgrade restriction.

NERO is not proposing to change:

- The vessel length or horsepower provisions.
- The upgrade restrictions for baseline length (10%) and horsepower (20%).

Target implementation - May 2015.



# Vessel upgrade restrictions

Do you want to develop vessel upgrade restriction measures via an omnibus amendment and in collaboration with NERO?

YES

NO

Need motion(s) to not consider vessel upgrade restrictions in A18.

Need motion(s) on what sort of alternatives to develop in A18.



# NEHFA proposal

## **June Council motion:**

“to have the Groundfish Committee consider including the concept of the NEHFA proposal as outlined in their April 7, 2013 letter to the Council in A18 for analysis.” (17/0/0)

## **NEHFA proposal core:**

- Create a sub-ACL for each groundfish stock with Handgear A permit history from 1996-2006.
- Specify that this sub-ACL may be used by:
  - Handgear fishermen harvesting in a program distinct from sectors or the common pool.
  - Sector fishermen if using handgear (supports grandfathering).
- This distinct program would, in part:
  - Have an annual vs. the current trimester catch limit.
  - Not be subject to the March 1-20 Handgear fishing closure.
  - Would be exempt from all commercial groundfish closures except cod spawning closures.



# NEHFA proposal

## Additional PDT input

	HA permits ACE contribution		
	Total HA (lbs)	% Sector	% Common Pool
GOM Cod	13,428	48.0%	52.0%
GOM Haddock	464	7.3%	92.7%
White Hake	14,309	86.1%	13.9%
Pollock	59,968	69.1%	30.9%
<b>Total (all stocks)</b>	<b>123,505</b>	<b>62.9%</b>	<b>37.1%</b>

Note: Data from NMFS Northeast Regional Office, updated Sept. 30, 2013.

### Managing the common pool by trimester since FY2012 has been difficult:

- Current data delivery systems make it difficult to estimate in-season when small quotas will be reached.
- FY13 GOM haddock sub-ACL was particularly small.
- When the common pool was alerted that the Trimester 1 catch was nearly reached, fishing effort continued.
- Following closure, some landings reports from prior weeks were processed and resulted in an overage.

\*Permits enrolled in the common pool do not have ACE calculated.





# NEHFA proposal

Do you want to develop ideas in the NEHFA proposal as alternatives for A18?

YES

NO

Need motion(s) on what sort of alternatives to develop in A18.

Need motion(s) stating that Committee has considered the proposal, but decided to not include its ideas.



# A18 Goals #1-3

The PDT has noticed that A18 alternatives discussed to date are light on ideas that would meet Goals #1-3.

In June 2013, the goals were passed by majority vote of the GAP and OSC, and by unanimous vote of the Council.

**Do you want to develop ideas that would meet these goals?**

**YES**

**NO**

Need motion(s) on what sort of alternatives to develop in A18.

Need motion(s) stating so.



## A18 Goals #4

### **Committee-approved motions to date:**

“The committee recommends that the PDT develop an option for ownership cap that would limit multispecies permit ownership by any individual or entity with the exception of permit banks to 5% of the total of the limited access permits issued. This option should grandfather ownership levels to the individual or entity ownership level that exists prior to the control date.” (June; 7/0/0)

“To task the PDT to develop regulatory definition for permit banks as well as alternatives to establish appropriate permit caps for permit banks commensurate with their value in protecting diverse fishery access and supporting the goals of this amendment.” (June; 7/0/0)



# A18 Goals #4

## **PDT “strawman” alternatives:**

- Drafted for Sept. 17 OSC mtg from OSC motions and OSC-discussed ideas (see 11/17 memo, Appendix 1).
- GAP made a series of motions Sept. 16.
- OSC agreed to postpone discussion of the strawman until today. FW51 consumed the Sept. 17 agenda, and people wanted more information on ownership trends and market power in the fishery.

Appendix 1

Section #

4.2.2.3 & 4.2.2.4

4.2.2.1 & 4.2.2.2

4.2.1

1. What sort of accumulation limit alternatives should be included (permit/MRI, PSC, use)?
2. Should permit banks be subject to a different limit(s)?
3. How should the non-state permit banks be defined?

