

Update:

Development of Amendment 18 to the Multispecies FMP

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Groundfish Advisory Panel meeting
April 1, 2014



Outline

1. Timeline check-in
2. Recent Committee work
 - a. HA fishery
 - b. U.S./CA quota trading
 - c. Accumulation limits (incl. permit banks)
 - d. Other topics from scoping
3. April 4 Committee agenda



Current A18 timeline

2014	Apr. 1	GAP mtg.	Provide input on measures
	Apr. 2	Staff prep.	GAP motions to OSC; revised alternatives to OSC
	Apr. 4	OSC mtg.	Develop measures with GAP input
	Apr. 11	Staff prep.	Discussion document ready for NEFMC mtg.
	Apr. 22-24	NEFMC mtg.	Approve A18 range of alternatives to be analyzed in DEIS.
	Apr-Jun	PDT analysis of alternatives.	
	May-Jun	OSC reviews analysis and selects preferred alternatives.	
	June TBD ??	CIE peer review of Compass Lexecon report	
	Jun. 17-19	NEFMC mtg.	Approve A18 DEIS with range of alternatives & select preferred alternatives.
	July TBD ??	CIE peer review report completed.	
	Nov. 18-20	NEFMC mtg.	Final action.
2015	May 1	Implementation.	



Handgear A fishery

The Council voted in January to develop an alternative that would create a HA fishery sub-ACL, with several options:

Option A: Create Handgear A sub-ACL for use only by HA permits

Option B: Account for other stocks under the “other sub-components” sub-ACL

Option C: Adjust trip-limits in-season as a proactive AM

Option D: Deduct overages in future years as a reactive AM

Option E: Allow for 10% carryover

Option F: Remove the March 1-20 closure

Option G: Have an annual sub-ACL rather than trimesters

Option H: Remove the standard fish tote requirement

Option I: Grandfather the ACE associated with HA permits that have been leased to other gear types in sectors.



Handgear A fishery

PDT feedback (selected):

- PSC assigned to one sub-ACL may not be used by another sub-ACL. Permits enrolled in the HA fishery could not join a sector.
- How should discard rates be assigned?
- It would not be feasible for GARFO to monitor catch in-season accurately enough to be able to change catch trajectories by adjusting trip limits.

Stock	Hypothetical FY14 sub-ACL (lbs.)	Hypothetical % of groundfish sub-ACL
GOM cod	13,425	0.73%
GOM haddock	546	0.11%
GB cod	6,723	0.17%
GB haddock	6,429	0.02%
Pollock	61,483	0.21%

Committee motions:

- Keep just Options F (no March closure) and H (no tote) in the alternative; consider adding VMS exemption for HA permits while fishing in a sector.
- Move other options to “Considered but Rejected”.



U.S./CA quota in-season trading

Current alternatives:

Alt. 1A: Current no action

Alt. 1B: Potential no action (in-season trades just for the FY2014 groundfish sub-ACL)

Alt. 2., Option A: In-season trading of sector sub-ACL

Alt. 2., Option B: In-season trading of specific sector(s) ACE

PDT feedback (selected):

- Should the common pool be considered for in-season trades?
- Country-country trades can't be as frequent as sector-sector trades. Specify certain times per year or a minimum weight.
- What should the Council consultation look like?

Committee motion:

Recommend Alt. 2, Option B as the preferred alternative.



Accumulation limits

The Council voted in January to develop alternatives for accumulation limits for stock-specific PSC.

- The PDT calculated the stock-specific holdings as of FY2010, the control date, and FY2013 (See 3/25/14 memo).
- The PDT developed four alternatives for Committee consideration. The Council could select one or more stocks to which these would apply.
 1. No Action.
 2. Limit PSC holdings of each stock at the highest level of holdings by an individual person or permit bank as of the control date (6-23%).
 3. Limit PSC holdings at the same percentage for each stock, to the level recommended by Compass Lexecon (25%).
 4. Limit PSC holdings of the GB stocks at 30%, GOM/CC/SNE stocks at 15%, and unit stocks at 20%.



Accumulation limits

Table 4, March 25 PDT memo

(data are draft, subject to additional scrutiny)

FY2013 holdings	All "person ids"
	Max
GB cod	11.955%
GOM cod	9.512%
GB haddock	14.788%
GOM haddock	8.137%
GB yellowtail	16.818%
SNE/MA yellowtail	6.197%
CC/GOM yellowtail	8.804%
Plaice	8.871%
Witch flounder	8.736%
GB winter flounder	26.031%
GOM winter flounder	9.138%
Redfish	9.673%
White hake	7.200%
Pollock	5.881%
SNE winter flounder	tbd

Note: "person id" means individual human persons and permit banks. Table shows the maximum held by an individual or a permit bank.



Accumulation limits

Committee motions:

Two motions to revise the alternatives as noted in green:

1. No Action.
2. Limit PSC holdings of each stock at the highest level of holdings by an individual person or permit bank as of the control date (6-23%).
3. Limit PSC holdings at the same percentage for each stock, to the level recommended by Compass Lexecon (25%).
4. Limit PSC holdings of the GB stocks at 30%, GOM/CC/SNE stocks at 15%, and unit stocks at 20%.
 - a. Option A. Limit the PSC of GB cod at 30%, GOM cod at 15%, and pollock at 20%.
5. Limit the PSC for all stocks at 20%, except GB winter flounder at 30%.

The Committee agreed to discuss permit banks at its April 4 meeting.



Other topics from scoping

The DEIS must include how the Council has considered the scoping comments. Below are other topics that emerged from scoping:

Committee decided to not develop alternatives:

- Creating incentives to actively fish, preventing a situation where most of the PSC holders don't actively fish (lease-only holders).

Committee will discuss these topics on April 4:

- Creating a quota set-aside for use particularly by permit banks, new entrants, etc.
- Creating baseline criteria for leasing: restricting leasing by vessel size, fishing area or species.
- Creating inshore/offshore areas. Public expressed concern about larger vessels moving inshore in the GOM to target cod.



April 4 Committee agenda

Consider any final GAP input:

- On A18 prior to finalizing the Range of Alternatives it will bring to the Council for approval in April.

U.S./CA in-season trading:

- Could include more specifics in the alternatives.

Accumulation limits:

- Could revise the alternatives further.
- Consider whether to limit permit banks differently (and define nonprofit permit banks).

Other topics:

- Consider PDT analysis of spatial and temporal trends in fishing effort.
- Consider whether to create a quota set-aside(s) or baseline criteria for leasing; articulate rationale why or why not.

